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Environmental Risk in Europe - Trends and Challenges



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- EU Environmental Liability Directive
- Member State Adoption
- Trends
- Case Studies
- Conclusion





# Background



- Previous legislation
- Precautionary principle
- Aarhus Convention
- Polluter Pays Principle

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- Background
- Scope
- Duties and Powers
- Enforcement
  - Preventative Measures
  - Remedial Measures
- Scope of Liability
- Costs
- Defences
- Sanctions
- Financial security





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# Background



- Establishes a framework of environmental liability to prevent and remedy environmental damage
- Based on the 'polluter pays principle' and the prevention principle
- Adheres to the principle of sustainable development
- Imposes financial responsibilities on the operators of dangerous activities
- Creates an incentive to minimise the risks of environmental damage arising from operators activities

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# Scope

#### Environmental Damage –

'damage to protected species and natural habitats which has significant adverse effects ...';

'water damage ... that significantly adversely affects the ecological, chemical and/or quantitative status ...';

'land damage ... land contamination that creates a significant risk of human health being adversely affected ...;'

Operator – 'any natural or legal, private or public person who operates of controls the occupational activity ... or to whom decisive economic power ... has been delegated, including the holder of a permit ... or the person registering or notifying an activity'.





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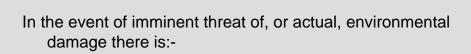
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## **Duties/Powers**



- A duty on the Operator to notify the competent authority
- A duty on the Authority to act
- A power authorising competent authorities to act



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# **Enforcement**

#### **Preventative Measures**

Where there is a imminent threat of environmental damage the operator shall carry out necessary 'preventative measures'

The authority may 'at any time':

Order the operator to provide information

Order the operator to carry out necessary preventative measures

Issue instructions concerning measures

Carry out the preventative measures itself



#### **Enforcement**

#### Remedial Measures

Operator – carry out 'all practicable steps to immediately control, contain, remove or otherwise manage' the contaminants

#### Authority has a duty to:-

Order an operator to carry out remedial measures

Establish the identity of the operator who caused the damage, assess the significance of the damage and determine the long term remedial measures

State precise grounds for any decision

Notify the operator of its decision, legal remedies and the time limits

#### Authority may:-

Order the operator to provide supplementary information Order the operator to carry out emergency remedial measures Order the operator to assess the environmental damage Issue instructions concerning necessary remedial measures Carry out the measures itself

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# Scope of Liability

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The ELD 'shall only apply to environmental damage or to an imminent threat of such damage caused by pollution of a diffuse character, where it is possible to establish a causal link between the damage and the activities of individual operators'



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#### Costs

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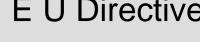
The operator shall bear the costs for the preventive and remedial actions taken either by the operator or the authority except where the damage:

- Was caused by a third party and occurred despite appropriate safety measures
- Resulted from a compulsory order or instruction from a public authority not related to the operators activities

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## **Defences**

None of the defences are defences to liability.

Member States must adopt the 2 mandatory defences but have discretion to adopted the 2 optional one.

#### Mandatory defences:

- Proof of damage caused by third party
- Compliance with mandatory order

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#### **Sanctions**

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The EPL Directive does not establish penalties and these will be incorporated into national law of Member States during adoption.

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# **E U Directive**

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# **Financial Security**



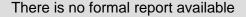
Encourage the development of financial security instruments

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#### Member State adoption of the Directive



Still some Member States have not yet transposed it completely

- 1 June 2007 23 letters of formal notice
- 1 February 2008 16 reasoned opinions
- 25 June 2008 9 MS brought to the European Court of Justice

Currently condemned by European Court of Justice - France, Finland, Slovenia and Luxemburg

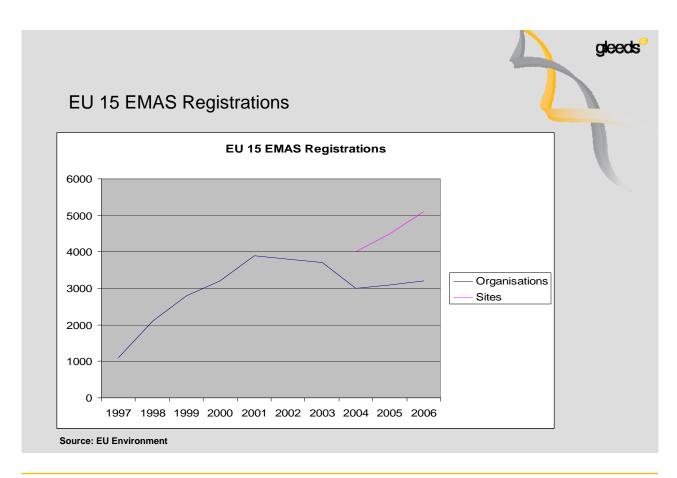
3 more judgements are awaited - Austria, Greece and the UK.

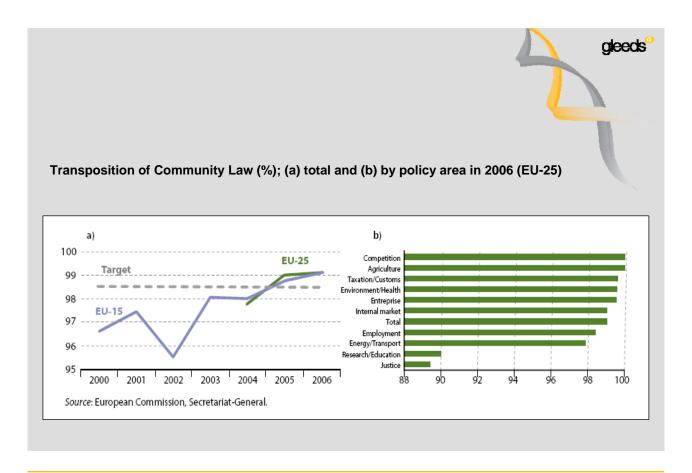
Penalties can only be imposed through a second Court judgement under Article 228 ECT.



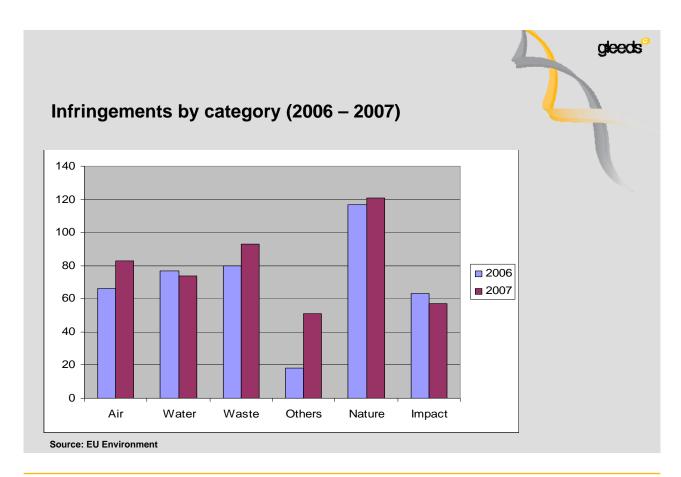


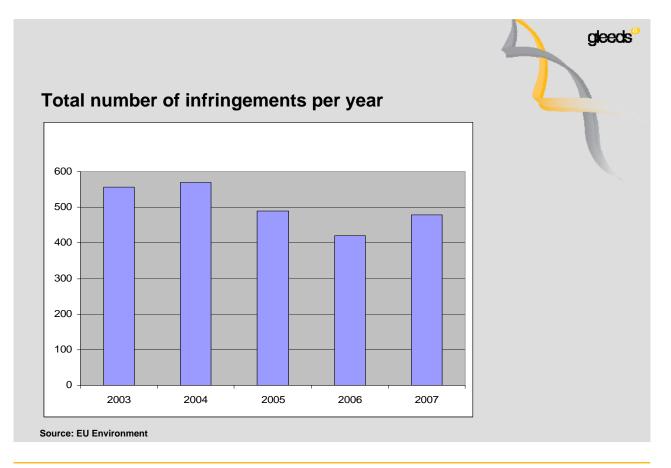




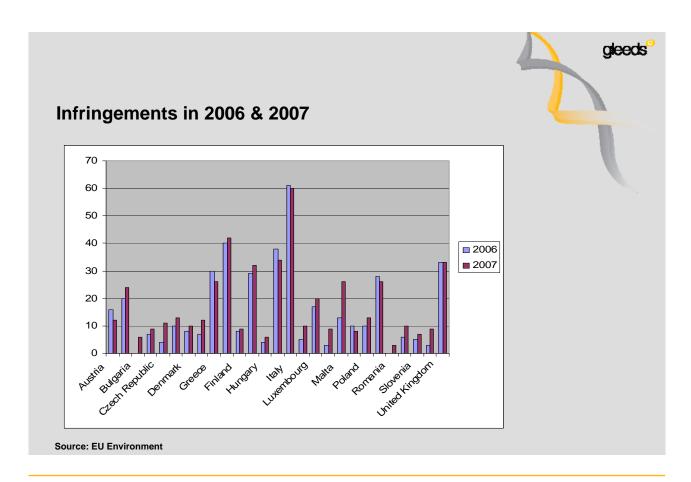


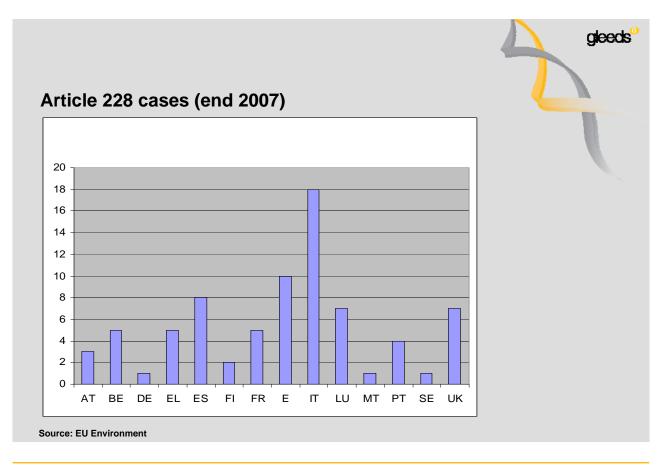














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# **Case Studies**

Augustow bypass - Poland

Venice Lagoons

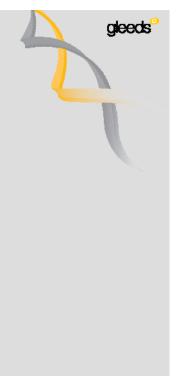
**Madrid Airport** 

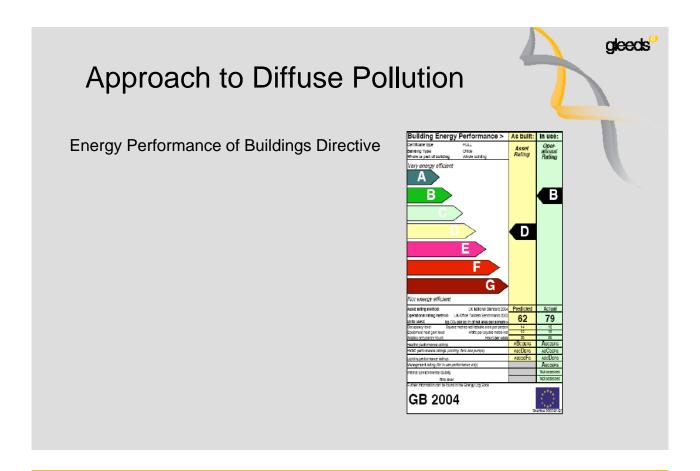
Special Areas of Conservation – Spain and Portugal

Italian Urban Waste Water Treatment

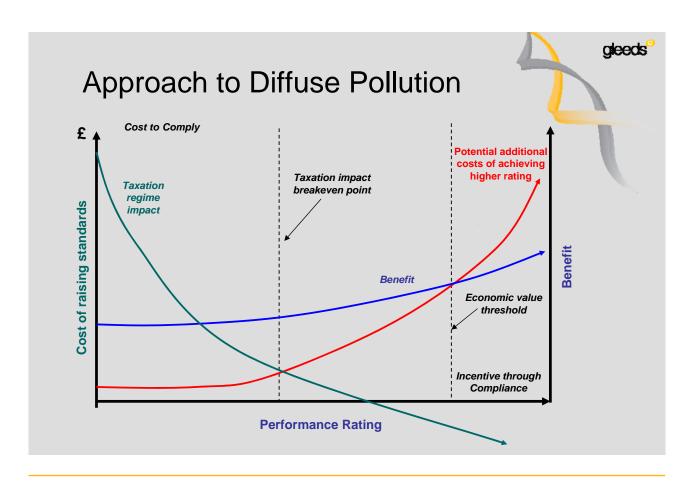
Air Quality

Water Pollution - Greece









# Conclusion



- Legislation is becoming more stringent
- Businesses will be expected to be pro-active
- Take advantage of financial mechanisms
- Insurance will be more important
- It's all about RISK



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